

## Message Text

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ACTION H-03

INFO OCT-01 AF-04 EUR-08 IO-06 ISO-00 SS-15 NSC-06  
/043 W

-----022495 291520Z /43

R 291321Z MAR 78  
FM AMEMBASSY NAIROBI  
TO SECSTATE WASHDC 6272  
INFO AMEMBASSY ADDIS ABABA  
AMCONSUL CAPETOWN  
AMEMBASSY DAR ES SALAAM  
AMEMBASSY KINSHASA  
AMEMBASSY LONDON  
AMEMBASSY LUSAKA  
AMEMBASSY MAPUTO  
AMEMBASSY MOGADISCIO  
AMEMBASSY PRETORIA  
USMISSION USUN NEW YORK  
USCINCEUR VAIHINGEN GE

C O N F I D E N T I A L SECTION 1 OF 2 NAIROBI 4787

FOR EMBASSY CAPE TOWN

USCINCEUR FOR POLAD

E. O. 11652: GDS  
TAGS: PEPR, KE, US  
SUBJECT: CODEL DIGGS MEETING WITH FONMIN WAIYAKI

1. SUMMARY: IN WIDE-RANGING CONVERSATION WITH CODEL DIGGS  
COVERING SOUTHERN AFRICA, HORN, UGANDA AND PROPOSAL TO  
ESTABLISH EAST AND CENTRAL AFRICAN TRADE ZONE, FONMIN  
WAIYAKI REITERATED STANDARD KENYAN VIEWS. HE SHOWED  
PARTICULAR PLEASURE IN REASSURANCE OF SYMPATHETIC CONGRESS-  
IONAL UNDERSTANDING FOR KENYA, PARTICULARLY ON RECENT ARMS  
REQUEST.END SUMMARY.

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2. CODEL DIGGS, ACCOMPANIED BY DCM AND CHIF POLOFF,D  
HAD FAR RANGING, FRANK YOUR AND 20 MINUTE DISCUSSION  
WITH FONMIN WAIYAKI AFTERNOON MARCH 28.

3. REPRESENTATIVE DIGGS STARTED BY INFORMING WAIYAKI  
OF OTHER STOPS ON PRESENT AFRICAN TOUR AND FUNCTIONING

OF HOUSE SUBCOMMITTEE ON AFRICA. DIGGS THEN EXPRESSED VIEW, WHICH HE SAID WAS SUPPORTED BY CONGRESSIONAL BLACK CAUCUS, THAT HE SAW NEED FOR U.S. GOVERNMENT TO TAKE STRONG, UNQUIVOCAL STAND IN FAVOR OF MAJORITY RULE IN SOUTHERN AFRICA "LETTING CHIPS FALL WHERE THEY MAY." HE EXPLAINED HE COULD NOT ACCEPT SALISBURY ACCORDS AS SOLUTION TO RHODESIA PROBLEM AND THAT HE WOULD HAVE HOPED THAT AT THIS LATE STAGE U.S. GOVERNMENT WOULD HAVE BEEN ABLE TO MAKE CLEAR CUT DENUNCIATION OF INTERNAL SETTLEMENT.

4. FONMIN WAIYAKI PICKED UP THEME, SAYING GOK WOULD ACCEPT NOTHING SHORT OF "WHAT KENYA HAS," I.E. COMPLETE MAJORITY RULE WITH NO WHITE BLOCKIING MAJORITY IN PARLIAMENT. FONMIN CHARACTERIZED SEPARATE VOTING ROLES AS "APARTHEID." HE REFERRED TO INTERNAL SETTLEMENT AS "OMLETE SELL OUT" CONFIRMING THAT GOK HAD BEEN ACTIVE IN GETTING CONDEMNATION OF INTERNAL SETTLEMENT AT RECENT TRIPOLI OAU MEETING. WAIYAKI OPINED THAT UPCOMING KHARTOUM OAU MEETING WOULD ESCALATE AFRICAN REACTION BY "DECLARING WAR" ON MUZOREWA, SITHOLE ET AL MORESO THAN ON REBEL SMITH. HE ADDED THAT WHILE ANGLO-AMERICAN PLAN HAD FLAWS, KENYANS AND OTHER AFRICANS WERE WILLING TO GIVE IT A CHANCE AS THEY BELIEVED PEACEFUL SETTLEMENT WAS PREFERABLE TO WAR. AGAIN COMMENTING ON INTERNAL SETTLEMENT, FONMIN SAID CONFIDENTIAL

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"YOU HAVE TO HAND IT TO SMITH; HE HAS GIVEN AWAY NOTHING." WAIYAKI THEN EXPRESSED FEAR THAT TIME WAS RUNNING OUT AND THAT INCREASED WARFARE IN ZIMBABWE COULD WEAKEN ZAMBIA TO POINT THAT KAUNDA WOULD BE OVERTAKEN ON LEFT. HE ADDED THAT HE EXPECTED FRONT-LINE PRESIDENTS, PARTICULARLY KAUNDA, TO SET TONE OF AFRICAN POLICY TOWARD SOUTHERN AFRICA AT KHARTOUM MEETING, COMMENTING THAT KAUNDA IS VERY MUCH LISTENED TO BY OAUM MEMBERSHIP WHICH HOLDS HIM IN GREAT RESPECT. ON NAMIBIA, FONMIN BRIEFLY COMMENTED THAT GOK WOULD ONLY ACCEPT SOLUTION WHEREBY SOUTH AFRICA WOULD DEPART COMPLETELY, AND THAT INCLUDED WALVIS BAY.

5. WHEN ASKED BY DIGGS IF HE THOUGHT EMBARGO OF UGANDAN COFFEE BEING CONTEMPLATED BY SOME CONGRESSMEN MIGHT BE EFFECTIVE WEAPON AGAINST AMIN REGIME, WAIYAKI REPLIED IN NEGATIVE. FONMIN COMMENTED THAT IN PRINCIPLE KENYA OBJECTED TO SUCH A POLICY AND THAT IN ANY CASE SUCH POLICY WOULD ONLY DIVERT UGANDAN COFFEE TOWARD OTHER MARKETS. HE CONTINUED THAT RELATIONS BETWEEN KENYA AND UGANDA WERE IMPROVING AS RESULT OF SERIES OF BILATERAL TALKS, AND IT NOW APPEARS AMIN VIEWS THINGS

SOMEWHAT MORE RATIONALLY DESPITE FACT HE IS STILL  
CAPABLE OF BRUTAL AND UNPREDICTABLE BEHAVIOR. IN  
RESPONSE TO QUERY WAIYAKI CONFIRMED THAT AMIN REGIME HAD BEEN  
RESPONSIBLE FOR "THOUSANDS AND THOUSANDS OF DEATHS  
INCLUDING MANY KENYANS" SINCE ASSUMING POWER. HE  
ADDED, HOWEVER, THAT HE DID NOT BELIEVE AMIN WAS  
PERSONALLY RESPONSIBLE FOR EVERYTHING WHICH HAD HAPPENED,  
AS UGANDAN MILITARY HAS HAD GREAT FREEDOM OF ACTION.

6. WAIYAKI INITIATED SUBJECT OF HORN WHICH HE  
CHARACTERIZED AS KENYA'S MOST PRESSING PROBLEM. HE  
STATED THAT WHILE KENYA PURSUED POLICY OF FRIENDSHIP  
AND BROTHERHOOD TOWARD ALL NEIGHBORS, SOMALI CLAIMS TO  
KENYAN TERRITORY PREVENTED PEACEFUL RELATIONS BETWEEN  
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THEM. AS PROOF OF KENYAN BROTHERLY POLICY, HE CITED  
FACT GOK PERMITS SOMALIS TO CROSS BORDER TO SEEK MEDICAL  
ATTENTION AND GRAZE CATTLE. FONMIN THEN CITED 1964-67  
SHIFTA WAR AND OGADEN INVASION AS PROOF OF SOMALI  
AGGRESSIVE INTENTIONS, ADDING THAT CONTINUANCE OF  
IRREDENTIST POLICY WOULD INEVITABLY LEAD TO WAR AND THAT  
SOMALIA WOULD CERTAINLY BE TEMPTED TO INVADE KENYA'S  
NORTHEASTERN PROVINCE.

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ACTION H-03

INFO OCT-01 AF-04 EUR-08 IO-06 ISO-00 SS-15 NSC-06  
/043 W

-----022634 291519Z /43

R 291321Z MAR 78  
FM AMEMBASSY NAIROBI  
TO SECSTATE WASHDC 6273  
INFO AMEMBASSY ADDIS ABABA  
AMCONSUL CAPETOWN  
AMEMBASSY DAR ES SALAAM  
AMEMBASSY KINSHASA  
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FOR EMBASSY CAPE TOWN

USCINCEUR FOR POLAD

7. WAIYAKI THEN SPOKE OF CLOSE TIES WITH ETHIOPIA, REFERRING TO INTER-MINISTERIAL COMMITTEE ESTABLISHED TO DISCUSS BORDER ISSUES. HE CONFIRMED HE WOULD GO TO ETHIOPIA MARCH 29 FOR INTER-MINISTERIAL COMMITTEE MEEING, ALTHOUGH HE SPECIFIED HIS PRESENCE WOULD BE MORE WITHIN CONTEXT OF FOLLOW-UP TO DISCUSSIONS HE HAD HAD IN WASHINGTON WHERE SUCH A VISIT WAS DISCUSSED (DETAILS THIS SUBJECT REPORTED SEPTTEL).

8. WAIYAKI THEN TOUCHED ON PET THEME OF ESTABLISHING LARGE EAST AND CENTRAL AFRICAN PREFERENTIAL TRADE ZONE  
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STRETCHING FROM SUDAN, ETHIOPIA AND SOMALIA IN NORTH TO MOZAMBIQUE, RHODESIA, ZAMBIA AND ZAIRE IN SOUTH. SUCH INSTITUTION WOULD ACT AS COUNTER-WEIGHT TO ECONOMIC COMMUNITY OF WEST AFRICAN STATES (ECOWAS). HE SAID THIS MADE A LOT MORE SENSE THAN THE OLD THREE-NATION EAST AFRICAN COMMUNTY AND THAT A KENYAN DELEGATION WAS GOING TO A MEETING IN LUSAKA THIS WEEK WITH A MANDATE TO PUSH THIS.

9. IN RESPONSE TO QUERY, DIGGS TOLD FONMIN THERE WAS FAR GREATER UNDERSTANDING OF AFRICAN ISSUES IN CONGRESS TODAY, ALTHOUGH INCREASED CONGRESSIONAL INTEREST WAS SPREAD OVER THE ENTIRE POLLITICAL SPECTRUM. STATE ESCORT OFFICER LANPHER COMMENTED THAT KENYA SEEMED TO HAVE EXCELLENT UNDERSTANDING ON HILL, INCLUDING CONGRESSIONAL WILLINGNESS TO BE SYMPATHETIC TO KENYAN REQUEST FOR ARMS MADE RECENTLY BY MOI DELEGATION. LANPHER REFERRED TO STATE/ DEFENSE SURVEY TEAM NOW IN COUNTRY AS SIGN OF U.S. SYMPATHETIC REACTION TO KENYAN REQUEST.

10. COMMENT: THROUGHOUT CONVERSATION WAIYAKI STAYED WITHIN BOUNDS OF KNOWN GOK POLICIES. HE SEEMED TO ENJOY DISCUSSION WITH OLD ACQUAINTANCE DIGGS AND WAS BOTH FRANK AND ARTICULATE IN EXPOUNDING KENYAN VIEWS. WHILE WAIYAKI TOOK HARD LINE ON SOUTHERN AFRICAN

PROBLEMS, THESE ARE NOT BURNING, POPULAR ISSUES HERE  
AND GOK HAS NOT BEEN IN FOREFRONT ON THESE ISSUES IN  
OAU OR UN. WAIYAKI ESPOUSAL OF VAST PREFERENTIAL TRADE  
ZONE SHOULD BE VIEWED PRINCIPALLY AS KENYAN SEARCH FOR  
NEW MARKETS FOR ITS RELATIVELY DEVELOPED (IN AFRICAN  
CONTEXT) ECONOMY. WAIYAKI APPEARED PARTICULARLY CONTENT  
TO RECEIVE REASSURANCE OF CONGRESSIONAL SYMPATHY FOR  
KENYA, PARTICULARLY IN REGARD TO LATEST ARMS REQUEST.  
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WAIYAKI AVOIDED NON-ALIGNED JARGON AND GAVE DISTINCT  
IMPRESSION HE GREATLY VALUED U.S. UNDERSTANDING AND  
FRIENDSHIP.

11. THIS MESSAGE NOT CLEARED WITH CODEL WHICH DEPARTED  
BEFORE IT DRAFTED.  
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## Message Attributes

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